

## Message Text

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ACTION IO-13

INFO OCT-01 ADP-00 AF-10 ARA-11 EA-11 EUR-25 NEA-10 RSC-01

CIAE-00 DODE-00 PM-09 H-02 INR-09 L-03 NSAE-00 NSC-10

PA-03 PRS-01 SS-14 USIA-12 RSR-01 INRE-00 /146 W

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P 210206 Z MAR 73

FM AMEMBASSY PANAMA

TO SECSTATE WASHDC PRIORITY 6914

INFO USUN NEW YORK PRIORITY 322

C O N F I D E N T I A L PANAMA 1535

E. O. 16652: GDS DECEMBER 31, 1979

TAGS: PFOR, PN, SC

SUBJ: SC DECIDES TO END MEETING WITH STATEMENT BY  
THE PRESIDENT

REF: PANAMA 1455

FROM USDEL

1. FOLLOWING AFTERNOON PUBLIC SESSION MARCH 20, BOYD IMMEDIATELY CALLED CLOSED SESSION TO DISTRIBUTE AND DISCUSS LATEST " DRAFT DECLARATION OF CONSENSUS" ( REFTEL) FOR WHICH HE HOPED GET COUNCIL APPROVAL ON CLOSING DOCUMENT FOR PANAMA MEETING.

2. DISCUSSION WHOLELY CONCERNED PROCEDURAL FORM STATEMENT WAS TO TAKE. SUBSTANCE OF STATEMENT WAS NEVER REALLY TOUCHED. BOYD OPENED WITH LENGTHY, SELF- SERVING REMARKS, STATING UN LEGAL ADVISOR' S OPINION THAT SUCH A DECLARATION IS LEGAL, CITING SEVERAL RECENT PRECEDENTS AND REPORTING HIS CONSULTATIONS WITH DELS IN NEW YORK ON THIS MATTER.

3. INDIAN PERMREP SEN SAID SOME TOPICS IN DECLARATION WERE SUBJECTS OF RESES AND SHOULD THEREFORE NOT BE IN DECLARATION. HE ADDED DELS WOULD  
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WANT TIME TO DISCUSS SUBSTANCE AND MODIFY.

4. FRENCH PERMREP DE GUIRINGAUD EXPRESSED SURPRISE, AS HE HAD TOLD BOYD FROM BEGINNING GOF WOULD CONSIDER A " CONSENSUS" A DECISION OF THE COUNCIL. HE SAID BOYD' S PRECEDENTS HAD ALL INVOLVED LENGTHY CONSULTATION AND THE WORK OF A DRAFTING COMMITTEE . THIS HAD NOT BEEN DONE IN PANAMA AND NO TIME REMAINS. HE SAID HE WOULD NOT SUPPORT DECLARATION FORMAT BUT COULD AGREE TO A CLOSING SUMMARY OF DEBATE BY PRESIDENT.

5. KENYA AMB ODERO- JOWI FOLLOWED BY SAYING BOYD' S PRECEDENTS COVERED ITEMS OF WHICH COUNCIL ALREADY SEIZED, WHILE HIS DRAFT DECLARATION INCLUDED MATTERS OF WHICH COUNCIL NOT SEIZED AND SOME ALREADY SUBJECTS OF GA RESOLUTIONS. LATER HE SAID LA' S SHOULD WORK OUT WAYS TO COMPLY WITH GA RESES, NOT GET SC INTO THE ACT.

6. SOVIET PERMREP MALIK CALLED BOYD' S DRAFT GOOD AND HIS PRECEDENTS SOUND. HE SAID PANAMA MEETING SHOULD HAVE A RESULT, A DOCUMENT TO SHOW ACHIEVEMENT AND BOLSTER PRESTIGE OF SC IN WORLD OPINION. HE URGED ADOPTION OF BOYD' S DRAFT.

7. UK AMB CROWE AGREED WITH HIS FRENCH AND KENYAN COLLEAGUES. HE SAID SC WOULD NOT LOOK GOOD IF FINAL STATEMENT INCLUDES ITEMS NOT EVEN DISCUSSED OR ITEMS BELONGING IN OTHER FORUMS.

8. YUGOSLAV AMB MOJSOV FOLLOWED SAYING HE COULD FULLY ACCEPT PROPOSED DRAFT, BUT IN INTEREST OF PRACTICALITY AND TIME- SAVING URGED BOYD TO RETREAT FROM ANY TITLE SEEMING TO BE AN AGREED AND APPROVED DOCUMENT OF THE WHOLE COUNCIL, TO ONE SIMPLY BEING A STATEMENT OF THE PRESIDENT. HE SUGGESTED BOYD WOULD BE FREER WITH SUCH A FORMAT TO COVER THE POINTS HE WISHED, AS HE WISHED . HE, TOO, CRITICIZED BOYD' S PRECEDENTS AS NOT BEING SIMILAR.

9. CHINESE AMB HUANG- HUA AGREED WITH CONCEPT OF A " DECLARATION OF CONSENSUS" AND THOUGHT FORMAT CONFIDENTIAL

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ISSUE SHOULD BE RESOLVED BEFORE SUBSTANTIVE POINTS

WERE MADE ON BOYD DRAFT.

10. MALIK AGAIN SPOKE URGING SOME STATEMENT AND DRAFTING COMMITTEE TO WORK OVERNIGHT. KENYANS AND FRENCH FRENCH PERMREPS SUPPORTED YUGOSLAVIAN STATEMENT.

11. BOYD THEN TRIED TO SALVAGE HIS IDEA BY CREATING A WORKING GROUP ( AUSTRIA AND YUGOSLAVIA) TO PRODUCE FOR TOMORROW A " DECLARATION OF SUMMARY". BOTH YUGOSLAV AND AUSTRIAN SAID THIS TILL WOULD A STATEMENT OF COUNCIL AND BOYD SHOULD ADOPT STATEMENT OF THE PRESIDENT IDEA. BOTH VOLUNTEERED TO HELP HIM IN A STRICTLY PRIVATE CAPACITY IN DRAFTING STATEMENT.

12. BOYD SAID HE WOULD PREPARE A STATEMENT FROM CHAIR WHICH, AT SUGGESTION OF PERMREP OF GUINEA, WILL BE ENTITLED " STATEMENT DECLARATION ( IN SPANISH) OF THE PRESIDENT OF THE SECURITY COUNCIL ON THE WORK OF THE MEETINGS IN PANAMA."

13. COMMENT: WITHOUT OUR FIRING SINGLE SHOT IN MEETING, SC HAS KILLED IDEA OF " LEGISLATIVE" DECLARATION. WE MUST WAIT AND SEE HOW FAITHFULLY BOYD WILL FOLLOW MANDATE FOR UNILATERAL STATEMENT, AND WHETHER SUBSTANCE OF HIS STATEMENT REQUIRES REJOINER FROM U. S. WE SHALL KEEP IN MIND THAT PANAMANIAN WILL IN FUTURE BE MOTIVATED TO ASCRIBE MORE STANDING TO STATEMENT THAN IT DESERVES.  
SAYRE

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\*\*\* Current Handling Restrictions \*\*\* n/a

\*\*\* Current Classification \*\*\* CONFIDENTIAL

## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
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**Draft Date:** 21 MAR 1973  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
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**Disposition Approved on Date:**  
**Disposition Authority:** martinjw  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
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**Reference:** 73 PANAMA 1455  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** martinjw  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 03 OCT 2001  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <03-Oct-2001 by smithjr>; APPROVED <22 FEB 2002 by martinjw>  
**Review Markings:**

Declassified/Released  
US Department of State  
EO Systematic Review  
30 JUN 2005

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** <DBA CORRECTED> srp 971219  
**Subject:** SC DECIDES TO END MEETING WITH STATEMENT BY THE PRESIDENT  
**TAGS:** PFOR, PN, SC  
**To:** IO  
SECSTATE WASHDC INFO USUN NEW YORK  
**Type:** TE  
**Markings:** Declassified/Released US Department of State EO Systematic Review 30 JUN 2005